

Message Text

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E.O. 11652: XGDS-2

TAGS:GR, TK, PFOR, CY, OVIP (VANCE, CYRUS)

SUBJECT: INR ANALYSIS OF CYPRUS NEGOTIATING POSITIONS

REF; SECTO 1023

1. IN RESPONSE TO PARA 1 OF REFTTEL, THE FOLLOWING IS AN
ANALYSIS OF LATEST CONSTITUTIONAL AND TERRITORIAL
PROPOSALS.

2. CONSTITUTION. ANALYSIS OF APRIL 1976 AND APRIL 1977
CONSTITUTIONAL PROPOSALS INDICATES BROAD AGREEMENT BETWEEN
GREEK AND TURKISH CYPRIOTS IN FOLLOWING AREAS:

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--THE REPUBLIC OF CYPRUS SHOULD BE INDEPENDENT, SOVEREIGN
AND TERRITORIALY INTEGRAL.

--BOTH "ENOSIS" (UNION OF CYPRUS WITH ANOTHER STATE) AND
"TAKSIM" (PARTITION OF CYPRUS) ARE TO BE SPECIFICALLY
EXCLUDED.

--CYPRUS SHOULD BE A FEDERAL REPUBLIC WITH A CENTRAL (FEDERAL) GOVERNMENT AND CONSTITUENT STATES.

--EACH CONSTITUENT STATE SHOULD REGULATE ITS OWN STRUCTURE.

--FEDERAL POWERS SHOULD INCLUDE FOREIGN AFFAIRS, EXTERNAL DEFENSE, CURRENCY, A FEDERAL BUDGET, A FEDERAL COURT SYSTEM, A FEDERAL LEGISLATURE, CITIZENSHIP LEGISLATION, POST AND TELECOMMUNICATIONS, OPERATION OF NICOSIA AIRPORT, WEIGHTS AND MEASURES, PATENTS, TRADEMARKS, COPYRIGHT, PUBLIC HEALTH, AND METEOROLOGICAL SERVICES.

3. IN THE FOLLOWING AREAS, WHICH THE GREEK CYPRIOTS SEE AS FEDERAL FUNCTIONS, THE TURKISH CYPRIOTS HAVE CONCEDED THAT COOPERATION MAY BE NECESSARY THROUGH "COORDINATION COMMITTEES" OR FEDERAL ADVISORY BODIES IN WHICH BOTH COMMUNITIES WOULD BE REPRESENTED WITH AN EQUAL VOICE: TRADE, COMMERCE, INDUSTRY, ANTIQUITIES, CITY PLANNING FOR BORDER MUNICIPALITIES SUCH AS NICOSIA, AGRICULTURE, BANKING, EXCHANGE CONTROL, STOCK MARKETS, HIGHWAYS AND VEHICLES, PUBLIC WORKS AND POWER, AND NATURAL RESOURCES AND ENVIRONMENT.

4. THE PRINCIPAL AREAS OF CONSTITUTIONAL DISAGREEMENT ARE THAT:

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--THE GREEK CYPRIOTS WANT REPRESENTATION IN FEDERAL BODIES TO BE ACCORDING TO POPULATION, WHILE THE TURKS DEMAND EQUAL NUMBERS OF GREEK AND TURKISH CYPRIOTS.

--NON-ENUMERATED POWERS ARE GIVEN TO THE CENTRAL GOVERNMENT BY THE GREEKS, BUT VESTED IN THE FEDERATED STATES BY THE TURKS.

--THE GREEKS DEMAND THE RETURN OF ALL REFUGEES TO THEIR HOMES AND FREEDOM OF MOVEMENT AND RESIDENCE THROUGHOUT CYPRUS, WHILE THE TURKS INSIST THAT THE "POPULATION HOMOGENITY OF THE TURKISH FEDERATED STATE OF CYPRUS" MUST NOT BE UPSET.

5. TERRITORY. THE TURKISH CYPRIOTS HAVE NOT, AS YET, PRESENTED A SPECIFIC TERRITORIAL PROPOSAL. DENKTASH HAS STATED, HOWEVER, WITHOUT PROVIDING CONVINCING EVIDENCE TO SUBSTANTIATE HIS CLAIM, THAT TURKISH CYPRIOTS SHOULD RETAIN 32.8 PERCENT OF CYPRIOT TERRITORY BASED ON PRIOR PROPERTY RIGHTS.

6. THE GREEK CYPRIOT TERRITORIAL PROPOSAL OFFERING THE

TURKS 20 PERCENT OF CYPRUS WAS PRESENTED AT VIENNA IN
APRIL 1977 IN THE FORM OF A MAP SHOWING:

--FOUR SECTORS, TWO TURKISH AND TWO GREEK CYPRIOT, WHICH
WOULD INTERSECT AT A FEDERALLY-CONTROLLED ACCESS POINT
JUST WEST OF FAMAGUSTA,

--A TURKISH ZONE WHICH WOULD CONSIST OF A SMALL TURKISH
SECTOR AROUND THE OLD CITY OF FAMAGUSTA AND A MUCH LARGER
AREA WHICH WOULD BASICALLY BE A REDUCED VERSION OF THE
PRESENT TURKISH-HELD ZONE, LEAVING KYRENIA, THE TURKISH
QUARTER OF NICOSIA, ERCAN (TYMBOU) AIRPORT, AND MUCH OF
THE NORTHERN COAST OF CYPRUS IN TURKISH HANDS, AND

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--A GREEK CYPRIOT ZONE WHICH WOULD CONSIST OF A SMALLER
SECTOR TAKING IN MUCH OF THE KARPAS PENINSULA AND THE
EASTERN COAST NORTH OF FAMAGUSTA AND A LARGER SECTOR
CONSISTING OF THE REMAINDER OF THE REPUBLIC OF CYPRUS,
INCLUDING THE WESTERN PORTION OF THE PRESENT TURKISH ZONE
AROUND MORPHOU, SUBSTANTIAL AREAS BOTH WEST AND EAST OF
NICOSIA, AND THE VAROSHA SECTION OF FAMAGUSTA.

7. WE DO NOT BELIEVE THAT THE GREEK CYPRIOTS WOULD AGREE
TO ALLOW THE TURKS TO KEEP MUCH MORE THAN 25 PERCENT.
THE GREEKS CONSIDER THE RETURN OF VAROSHA PARTICULARLY
IMPORTANT BECAUSE OF ITS ABILITY TO ABSORB A SUBSTANTIAL
NUMBER OF REFUGEES.

8. ECEVIT WOULD BE UNLIKELY TO GO BELOW 30 PERCENT AS AN
OPENING OFFER, WITH THE PROBABLE AREAS THAT THE TURKS
WOULD CONSIDER RETURNING BEING VAROSHA, THE LAND SOUTH OF
THE MAIN NICOSIA-FAMAGUSTA HIGHWAY, AND THE FAR WESTERN
PORTION OF THE "TURKISH FEDERATED STATE OF CYPRUS,"
INCLUDING POSSIBLY MORPHOU. THE TURKS WOULD IN ANY CASE
BE LOATH TO PART WITH THEIR NEW AIRPORT AT ERCAN (CON-
CEDED TO THEM IN THE GREEK PROPOSAL) AND WOULD ALSO WANT
TO CONTROL, ON MILITARY SECURITY GROUNDS, THE NEW NICOSIA-
FAMAGUSTA ROAD (CUT BY THE GREEK PROPOSAL) AND FAMAGUSTA
HARBOR (CYPRUS' ONLY DEEP WATER PORT). THE NON-NEGOTIABLE
CORE TURKISH CYPRIOT AREA IS THE AREA BETWEEN NICOSIA
AND KYRENIA. CHRISTOPHER

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